# Using ROI to Guide Program Development and Evaluation

Kevin Hollenbeck, Upjohn Institute

Presented at 2012 Summit on Vocational Rehabilitation Program Evaluation and Quality San Antonio, TX

September 6, 2012

W.E. UPJOHN INSTITUTE

## Einstein's Formula

If A equals success, then the formula is:
 A = X + Y + Z
 where X = work. Y = play. Z = keep your mouth shut.

--Albert Einstein

WE UPJOHN INSTITUTE

#### **Interest Rate**

- · Interest rate positively related to
  - Inflation
  - Risk
  - Term

Presen	Present Value		
An investr	nent <i>INV</i> yields a stream of benefits, $B_1$ , $B_2$ , $B_3$ ,		
( )	$PV(INV) = B_1/(1 + r_1) + B_2/(1 + r_2)^2 + B_3/(1 + r_3)^3 + \dots + B_l(1 + r_l)^t$		
where	$B_t$ = benefit (or repayment) to be received in period $t$		
	$r_t$ = interest rate in time period $t$		
WE UPIOHN INSTITUTE			



The interest rate that equilibrates the PV to *INV* is called the *internal rate of return (irr)*.

For a financial or capital investment, the irr is the highest level of interest rate that you would want to pay for your loan.

# UPJOHN INSTITUTE

## Mortgage Example

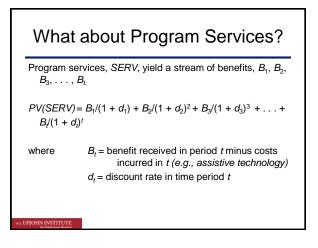
For a mortgage lender, *INV* is the mortgage principal,  $B_t$  is the monthly payment, and  $r_t$  is the monthly interest rate.

For mortgages,  $B_t$  and  $r_t$  are the same every month, so formula becomes  $PV(INV) = B/(1 + t) + B/(1 + t)^2 + B/(1 + t)^3 + ... + B/(1 + t)^2$ 

$$B_{1}(1 + r)^{t} = B * Factor$$

UPJOHN INSTITUTE

	Torm	Factor	Paymont	Total interest
1	<u>Term</u>	Factor	Payment	
0.06	30	166.79	\$1,199.10	\$231,676
0.06	15	118.50	1,687.71	103,788
0.09	30	124.28	1,609.25	379,330
0.09	15	98.59	2,081.53	174,675



## Benefits in a Human Services Program

How do we measure the  $B_1, B_2, B_3, \ldots, B_t$  in a VR program?

Monetary Benefits	Nonmonetary Benefits
Earnings	Health
Transfer income	Knowledge and skills
Taxes paid	Confidence/self-esteem
Unemployment	Family stability
compensation	Noncognitive skills

UPJOHN INSTITUTE

#### **Present Value -- Discounting**

The division of the future benefit terms, i.e., the  $B_t$ , by the  $(1 + d_t)^t$  terms is called **discounting**. The  $d_t$  are like interest rates because they adjust for the fact that future dollars are not worth as much as today's. Furthermore, they are usually in the range of 0.00 to 0.10, like an interest rate.

Because they are in the denominator, a higher discount rate will lower the PV of the services. (Note: we often say that youth make poor decisions because they have very high discount rates – they don't value highly the future.)

**Net Present Value** 

NPV = PV(*INV*) - *INV* NPV(SERV) = PV(SERV) - SERV

- Negatively related to r, d
- Explains why we want the Fed to reduce interest rates in a recession (show demand for Investment)

which means NPV > 0

SERV

IN INSTITUTE

 Usually express as \$1 invested today will return (benefitcost ratio - 1) dollars in the future

Rational to invest/offer services if Benefit-Cost Ratio > 1,

**Benefit-Cost Ratio** 

PV(SERV) or PV(INV) = Benefit-Cost Ratio

INV

10

#### **Return on Investment (ROI)**

ROI = [ PV(SERV) - SERV ] / SERV

#### = NPV / SERV

Reported as

--percentage terms (multiply by 100)

- --payback period (careful about period of analysis)
- --invest \$1 and get back a net gain of \$ROI

--annual rate of return

UPJOHN INSTITUTE

### Examples

## Example: Each dollar spent in a program returns \$6.50 in 8 years.

Note: This statement is ambiguous about whether this is a benefit-cost ratio of 6.50 in which case the ROI is 5.50, or if this is an ROI of 6.50, in which case the benefit-cost ratio is 7.50. Assume that is an ROI of 6.50. Then,

- --This program has a return of 650%.
- --This program has a payback period of 8/6.50 = 1.231 years (14.769 months).

--This program has an annual return of 126.36 percent.

UPIOHN INSTITUTE

#### Two Key Ingredients to an ROI Study

- · Counterfactual
- Time Period for Outcomes

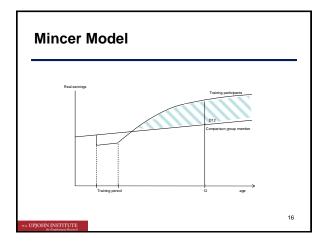
#### Counterfactual

Counterfactual: circumstances that would occur if investment was not made (action was not taken)

Example: Did ARRA work or not work?

UPJOHN INSTITUTE

15



### **Outcome Period**

- Issues (Refer to Mincer Model):
  - Takes time to obtain benefits (PPV study; pre-school)
  - Longer time frame will typically increase B-C ratio
  - Longer time frame may mean extrapolation, which is very uncertain
  - Short time frame more useful in program improvement and budgetary considerations

PJOHN INSTITUTE

#### Washington State DVR Example

First	2.5 Years	Lifetime (age 65)
Earnings increment	\$9,034	\$52,812
Fringe benefits	1,806	10,562
Taxes	-1,559	- 9,110
Unemployment comp.	410	1,072
TANF/FS/Medicaid	- 892	- 2,158
Foregone earnings	-707	
Program cost	9,347	
in 2010\$; estimated with da group is applicants who we deleted); discount rate is 0	ere not served (p	rogram participants

	Data Needs
•	For customers who received services in a cohort (applicants or exiters):
	Application date (or first date of service)
	Demographic characteristics (age, education, sex, marital status, disability status, veteran status, public assistance status, etc.)
	Pre-program labor market experience (earnings, work experience, employment and unemployment spells, turnover, industry, for at least 3 years)
	Exit date
	Post-program labor market experience (earnings, work experience, employment and unemployment spells, turnover, industry, for at least 3 years)
	Post-program participation in public assistance or unemployment compensation
in con	
PJU	HN INSTITUTE for Employment Research

#### Data Needs (Continued)

• For entire caseload:

HN INSTITUTE

--Program expenditures for services

--Pro-rated share of overhead and administrative costs for the entire caseload

Data Needs (Continued)
<ul> <li>For individuals in a comparison group cohort (e.g., non-served applicants in a given time period or randomly assigned control group):</li> </ul>
Application date (or first date of service)
Demographic characteristics (age, education, sex, marital status, disability status, veteran status, public assistance status, etc.)
<ul> <li>Pre-application labor market experience (earnings, work experience, employment and unemployment spells, turnover, industry, for at least 3 years)</li> </ul>
Exit date (may be same as application date)
<ul> <li>Post-encounter labor market experience (earnings, work experience, employment and unemployment spells, turnover, industry, for at least 3 years)</li> </ul>
Post-encounter participation in public assistance or unemployment compensation
UPJOHN INSTITUTE by Explorem Research

## Bottom Line

#### · What Good are ROIs?

- Need them for the "marketing game."
- More important: program improvement
   --Calculate for subgroups - different areas, client types, services
  - --Do "what if" simulations
- Hypothesis: will not and should not be used for accountability because they are "gameable"

UPJOHN INSTITUTE

## **Audience Participation**

- Scenario: Congress passes a law that all establishments engaged in interstate commerce must employ a full-time doorperson at \$10.00/hour
- Voc. Rehab agencies give two-week training programs at cost of \$500/customer (includes administrative overhead)
- Outcomes: 80 percent placement; no displacement

UPJOHN INSTITUTE

ROI				
Agency with 1000 VR customers:				
Cost = \$500	0,000			
Earnings:	Year 1:	\$16,000,000		
	Year 2:	16,000,000		
		0		
		0		
	Year 5:	<u>\$16,000,000</u>		
	Total:	\$80,000,000		

ROI			
<ul> <li>Counterfactual: 1000 unserved applicants; 60 percent employment; \$9.50/hour ave.</li> </ul>			
<ul> <li>Net impact:</li> </ul>	Year 1:	\$4,600,000	
	Year 2:	4,600,000	
		0	
		0	
	Year 5:	<u>\$4,600,000</u>	
	Total:	\$23,000,000	
W.E. UPJOHN INSTITUTE for Employment Research			

## ROI

Assume 5% Discount rate, then PV (Serv) = \$19.916 million NPV (Serv) = \$19.416 million Benefit-Cost ratio = 19.92 --ROI = 1,942 %
--Invest 1\$ and get back \$19.42 in 5 years --Payback period = 5/19.42 years = 3.09 months

E UPJOHN INSTITUTE

## Example

• What's Wrong?

CE. UPJOHN INSTITUTE